

August 14, 2014

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OFAC Issues New Guidance on Entities Owned by Blocked Persons

On August 13, 2014, the Department of the Treasury's Office of Foreign Assets Control ("OFAC") issued new guidance and "Frequently Asked Questions" with respect to entities owned by persons whose property and interests in property are blocked under the Executive Orders and regulations administered by OFAC (Specially Designated Nationals and blocked persons, or "SDNs").¹ The new guidance generally confirms prior OFAC interpretations, but it reverses recent OFAC guidance in one important respect.

Aggregation of Ownership

Under OFAC's previous ownership guidance, entities owned 50% or more by a single blocked person were blocked by operation of law (whether or not the entities were themselves listed on any sanctions list). OFAC has now expanded this principle to cover ownership by multiple blocked persons, so that entities owned 50% or more in the aggregate by more than one blocked person are blocked by operation of law. It remains the case that entities that are controlled, but not in the aggregate 50% or more owned, by one or more blocked persons are not blocked by operation of law (though OFAC cautions that such entities may themselves be designated in the future and may present a risk that they are engaging in prohibited transactions on behalf of blocked persons). Parallel principles apply to the new Ukraine-related sectoral sanctions, and subsidiaries of entities named on the Sectoral Sanctions Identifications List are subject to the same restrictions as the named parent entities.

Attribution of Indirect Ownership

OFAC confirmed and clarified prior guidance regarding when shares held through intermediary companies should be considered in making the 50% ownership calculation. OFAC is using a "light switch" rule – if an entity that is not listed as a blocked person is 50% or more owned, in the aggregate, by blocked entities, it is itself a blocked person and all interests it holds are included in full in the calculation of whether another entity is 50% or more owned by blocked persons. If an entity is less than 50% owned by blocked persons, it is not itself a blocked person, and its ownership interests are disregarded in any future calculations (and not, for example, attributed pro rata to its minority sanctioned owners). For example:

Company A is 25% owned by SDN 1 and 25% owned by SDN 2

Company B is 45% owned by, and is controlled by, SDN 2

¹See Revised Guidance on Entities Owned By Persons Whose Property and Interests in Property Are Blocked, Aug. 13, 2014, available at http://www.treasury.gov/resource-center/sanctions/Documents/licensing_guidance.pdf; "Frequently Asked Questions," available at http://www.treasury.gov/resource-center/faqs/Sanctions/Pages/ques_index.aspx#50_percent.

Company C is 20% owned by Company A, 60% owned by Company B, and 20% owned by Company C

- Company A would be blocked, because it is 50% owned by blocked persons.
- Company B would not be blocked, and any shares it holds would therefore be disregarded in further calculations of ownership by blocked persons.
- Company C would not be blocked, because it is only 40% owned by blocked persons (20% by Company A, which is a blocked person, and 20% by SDN 2); Company B's stake in Company C is not attributed in part back to SDN 2 because the 50% ownership chain has been broken.

Divestment Below 50%

In line with prior informal guidance, OFAC confirmed that entities that were once 50% or more owned by one or more blocked persons, but are no longer 50% or more owned as a result of a divestment that occurred outside U.S. jurisdiction, are no longer blocked. (Divestments within U.S. jurisdiction are void as a matter of law, because U.S. law blocks the sanctioned person's interest and prevents a valid transfer of ownership.) However, any property of that entity that was seized and blocked within U.S. jurisdiction prior to divestment by the sanctioned person remains blocked unless OFAC 1) authorizes the release or 2) removes the original blocked person from the Specially Designated Nationals and Blocked Persons List or, in the case of an entity owned by multiple blocked persons, delists sufficient blocked persons so that the total ownership by blocked persons falls below 50% under the principles above.

Dealings with Sanctioned Individuals Acting on Behalf of Non-Sanctioned Entities

OFAC reiterated and slightly clarified its prior guidance that U.S. persons may not deal with blocked individuals when they are acting on behalf of a non-blocked company (for example, a company for which the CEO is sanctioned but the company is not). OFAC stated that persons subject to U.S. jurisdiction may not engage in negotiations, enter into contracts, or process transactions involving a blocked individual even when that blocked individual is acting on behalf of the non-blocked entity that he or she controls rather than in his or her individual capacity.

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Please feel free to raise any questions you may have with any of your regular contacts at the Firm, or with [Paul Marquardt](#) in our Washington office.

Office Locations

NEW YORK

One Liberty Plaza
New York, NY 10006-1470
T: +1 212 225 2000
F: +1 212 225 3999

WASHINGTON

2000 Pennsylvania Avenue, NW
Washington, DC 20006-1801
T: +1 202 974 1500
F: +1 202 974 1999

PARIS

12, rue de Tilsitt
75008 Paris, France
T: +33 1 40 74 68 00
F: +33 1 40 74 68 88

BRUSSELS

Rue de la Loi 57
1040 Brussels, Belgium
T: +32 2 287 2000
F: +32 2 231 1661

LONDON

City Place House
55 Basinghall Street
London EC2V 5EH, England
T: +44 20 7614 2200
F: +44 20 7600 1698

MOSCOW

Cleary Gottlieb Steen & Hamilton LLC
Paveletskaya Square 2/3
Moscow, Russia 115054
T: +7 495 660 8500
F: +7 495 660 8505

FRANKFURT

Main Tower
Neue Mainzer Strasse 52
60311 Frankfurt am Main, Germany
T: +49 69 97103 0
F: +49 69 97103 199

COLOGNE

Theodor-Heuss-Ring 9
50688 Cologne, Germany
T: +49 221 80040 0
F: +49 221 80040 199

ROME

Piazza di Spagna 15
00187 Rome, Italy
T: +39 06 69 52 21
F: +39 06 69 20 06 65

MILAN

Via San Paolo 7
20121 Milan, Italy
T: +39 02 72 60 81
F: +39 02 86 98 44 40

HONG KONG

Cleary Gottlieb Steen & Hamilton (Hong Kong)
Hysan Place, 37th Floor
500 Hennessy Road
Causeway Bay
Hong Kong
T: +852 2521 4122
F: +852 2845 9026

BEIJING

Twin Towers – West (23rd Floor)
12 B Jianguomen Wai Da Jie
Chaoyang District
Beijing 100022, China
T: +86 10 5920 1000
F: +86 10 5879 3902

BUENOS AIRES

CGSH International Legal Services, LLP-
Sucursal Argentina
Avda. Quintana 529, 4to piso
1129 Ciudad Autonoma de Buenos Aires
Argentina
T: +54 11 5556 8900
F: +54 11 5556 8999

SÃO PAULO

Cleary Gottlieb Steen & Hamilton
Consultores em Direito Estrangeiro
Rua Funchal, 418, 13 Andar
São Paulo, SP Brazil 04551-060
T: +55 11 2196 7200
F: +55 11 2196 7299

ABU DHABI

Al Sila Tower, 27th Floor
Sowwah Square, PO Box 29920
Abu Dhabi, United Arab Emirates
T: +971 2 412 1700
F: +971 2 412 1899

SEOUL

Cleary Gottlieb Steen & Hamilton LLP
Foreign Legal Consultant Office
19F, Ferrum Tower
19, Eulji-ro 5-gil, Jung-gu
Seoul 100-210, Korea
T: +82 2 6353 8000
F: +82 2 6353 8099