

European Court of Justice Rules on Discriminatory Taxation of German Outbound Portfolio Dividends

The European Court of Justice decided on October 20, 2011 that Germany's tax treatment of outbound portfolio dividends infringes Article 56 EC and Article 40 of the EEA Agreement because withholding tax is imposed on outbound portfolio dividends while domestic dividends are effectively exempt from tax. The European Commission had already formally notified the Federal Republic of Germany on October 12, 2005 of its doubts regarding the compatibility of the German tax system with the guaranteed free movement of capital. Because Germany had failed to timely amend its tax laws, the Commission brought action against the Federal Republic on July 23, 2009 (C-284/09).

Dividends distributed by German corporations are subject to 26.375% German withholding tax. However, Germany grants a general exemption from corporate income tax relating to dividends received by tax-resident corporate shareholders.¹ The withholding tax is therefore refunded to domestic corporate shareholders.

By contrast, corporations that are not tax-resident in Germany do not benefit from this general exemption. They are only entitled to full relief from German withholding tax if the requirements of the EC Parent-Subsidiary Directive (or of a double taxation treaty that provides for 0% withholding tax) are met, and the EC Directive (and double taxation treaties) contain minimum participation requirements. Portfolio dividends are not privileged. Portfolio dividends of non-resident corporations only qualify for a refund reducing the withholding tax rate down to 15%. Consequently, Germany effectively imposes income tax on portfolio dividends received by non-resident corporations at a higher rate than on dividends received by resident corporations. However, tax-resident corporations have to pay municipal trade tax (at rates varying from 7 to 17%) on portfolio dividends.

The European Commission considered the German system discriminatory and not in compliance with the guaranteed free movement of capital. The Federal Republic of Germany mainly argued that the unequal treatment of outbound portfolio dividends does not violate EC law because (i) domestic dividends are taxed in two stages (at the corporate level and at the level of the final individual shareholder) and, consequently, outbound dividends should also be subject to the whole tax charge, (ii) Germany is entitled to safeguard its taxation rights with respect to German-source income and has concluded double taxation agreements with other EC Member States in order to allocate taxation rights, and (iii) domestic portfolio

¹ An amount of 5% of the dividends effectively remains subject to corporate income tax because such amount is deemed a non-deductible business expense.

dividends are subject to municipal trade tax and, therefore, do not effectively benefit from a lower tax burden than outbound portfolio dividends.

The ECJ dismissed these arguments. In particular, the ECJ concluded that Germany's double taxation agreements do not provide for a full refund of German withholding tax and, moreover, German withholding tax can only be credited against a foreign tax if and to the extent another Member State actually imposes tax on German-source dividend income. Consequently, an unequal treatment of outbound portfolio dividends cannot be denied because of the existence of double taxation agreements. With respect to trade tax, the ECJ gave short shrift to the matter, emphasizing that the existence of unrelated advantages does not result in the compatibility with EC law of an unequal treatment restricting the free movement of capital. The ECJ also stated that, where a Member State has chosen to effectively exempt domestic portfolio dividends from tax, it cannot rely on the argument that there is a need to safeguard its taxation rights. Last but not least, the ECJ determined that the unequal treatment of outbound portfolio dividends cannot be justified due to the need to maintain a coherent tax system. The ECJ pointed out that domestic dividends, which are taxed in two stages, benefit from a tax break until they are distributed to the final (individual) shareholder while outbound portfolio dividends do not benefit from a postponed taxation.

As a consequence of the ECJ decision, non-resident corporations that have received portfolio dividends net of German withholding tax should consider an application for a refund within applicable time-limits.

Germany can be expected either to reduce the domestic withholding tax rate on outbound portfolio dividends (at least with respect to recipients resident in the EC or EEA) or, alternatively, repeal the current corporate income tax exemption for domestic portfolio dividends.

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